AM	ENDMENT NO Calendar No
Pu	rpose: To amend the Public Health Service Act to establish a pathway for the licensure of biosimilar biological products, to promote innovation in the life sciences.
IN	THE SENATE OF THE UNITED STATES—111th Cong., 1st Sess.
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То	make quality, affordable health care available to all Americans, reduce costs, improve health care quality, enhance disease prevention, and strengthen the health care workforce.
R	eferred to the Committee on and ordered to be printed
	Ordered to lie on the table and to be printed
A	MENDMENT intended to be proposed by
Viz	:
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2	On page 596, after line 17, insert the following:
3	SEC. 601. SHORT TITLE.
4	This subtitle may be cited as the "Biologics Price
5	Competition and Innovation Act of 2009".

1	SEC. 602. APPROVAL PATHWAY FOR BIOSIMILAR BIOLOGI-
2	CAL PRODUCTS.
3	(a) Licensure of Biological Products as Bio-
4	SIMILAR OR INTERCHANGEABLE.—Section 351 of the
5	Public Health Service Act (42 U.S.C. 262) is amended—
6	(1) in subsection (a)(1)(A), by inserting "under
7	this subsection or subsection (k)" after "biologics li-
8	cense"; and
9	(2) by adding at the end the following:
10	"(k) Licensure of Biological Products as Bio-
11	SIMILAR OR INTERCHANGEABLE.—
12	"(1) In general.—Any person may submit an
13	application for licensure of a biological product
14	under this subsection.
15	"(2) Content.—
16	"(A) In general.—
17	"(i) Required information.—An
18	application submitted under this subsection
19	shall include information demonstrating
20	that—
21	"(I) the biological product is bio-
22	similar to a reference product based
23	upon data derived from—
24	"(aa) analytical studies that
25	demonstrate that the biological
26	product is highly similar to the

1	reference product notwith-
2	standing minor differences in
3	clinically inactive components;
4	"(bb) animal studies (includ-
5	ing the assessment of toxicity);
6	and
7	"(ce) a clinical study or
8	studies (including the assessment
9	of immunogenicity and phar-
10	macokinetics
11	pharmacodynamics) that are suf-
12	ficient to demonstrate safety, pu-
13	rity, and potency in 1 or more
14	appropriate conditions of use for
15	which the reference product is li-
16	censed and intended to be used
17	and for which licensure is sought
18	for the biological product;
19	"(II) the biological product and
20	reference product utilize the same
21	mechanism or mechanisms of action
22	for the condition or conditions of use
23	prescribed, recommended, or sug-
24	gested in the proposed labeling, but
25	only to the extent the mechanism or

1	mechanisms of action are known for
2	the reference product;
3	"(III) the condition or conditions
4	of use prescribed, recommended, or
5	suggested in the labeling proposed for
6	the biological product have been pre-
7	viously approved for the reference
8	product;
9	"(IV) the route of administra-
10	tion, the dosage form, and the
11	strength of the biological product are
12	the same as those of the reference
13	product; and
14	"(V) the facility in which the bio-
15	logical product is manufactured, proc-
16	essed, packed, or held meets stand-
17	ards designed to assure that the bio-
18	logical product continues to be safe.
19	pure, and potent.
20	"(ii) Determination by sec-
21	RETARY.—The Secretary may determine
22	in the Secretary's discretion, that an ele-
23	ment described in clause (i)(I) is unneces-
24	sary in an application submitted under this
25	subsection.

1	"(iii) Additional information.—
2	An application submitted under this sub-
3	section—
4	"(I) shall include publicly-avail-
5	able information regarding the Sec-
6	retary's previous determination that
7	the reference product is safe, pure
8	and potent; and
9	"(II) may include any additional
10	information in support of the applica-
11	tion, including publicly-available infor-
12	mation with respect to the reference
13	product or another biological product
14	"(B) Interchangeability.—An applica-
15	tion (or a supplement to an application) sub-
16	mitted under this subsection may include infor-
17	mation demonstrating that the biological prod-
18	uct meets the standards described in paragraph
19	(4).
20	"(3) Evaluation by secretary.—Upon re-
21	view of an application (or a supplement to an appli-
22	cation) submitted under this subsection, the Sec-
23	retary shall license the biological product under this
24	subsection if—

1	"(A) the Secretary determines that the in-
2	formation submitted in the application (or the
3	supplement) is sufficient to show that the bio-
4	logical product—
5	"(i) is biosimilar to the reference
6	product; or
7	"(ii) meets the standards described in
8	paragraph (4), and therefore is inter-
9	changeable with the reference product; and
10	"(B) the applicant (or other appropriate
11	person) consents to the inspection of the facility
12	that is the subject of the application, in accord-
13	ance with subsection (c).
14	"(4) Safety standards for determining
15	INTERCHANGEABILITY.—Upon review of an applica-
16	tion submitted under this subsection or any supple-
17	ment to such application, the Secretary shall deter-
18	mine the biological product to be interchangeable
19	with the reference product if the Secretary deter-
20	mines that the information submitted in the applica-
21	tion (or a supplement to such application) is suffi-
22	cient to show that—
23	"(A) the biological product—
24	"(i) is biosimilar to the reference
25	product; and

1	"(11) can be expected to produce the
2	same clinical result as the reference prod-
3	uct in any given patient; and
4	"(B) for a biological product that is ad-
5	ministered more than once to an individual, the
6	risk in terms of safety or diminished efficacy of
7	alternating or switching between use of the bio-
8	logical product and the reference product is not
9	greater than the risk of using the reference
10	product without such alternation or switch.
11	"(5) General rules.—
12	"(A) One reference product per ap-
13	PLICATION.—A biological product, in an appli-
14	cation submitted under this subsection, may not
15	be evaluated against more than 1 reference
16	product.
17	"(B) Review.—An application submitted
18	under this subsection shall be reviewed by the
19	division within the Food and Drug Administra-
20	tion that is responsible for the review and ap-
21	proval of the application under which the ref-
22	erence product is licensed.
23	"(C) RISK EVALUATION AND MITIGATION
24	STRATEGIES.—The authority of the Secretary
25	with respect to risk evaluation and mitigation

1	strategies under the Federal Food, Drug, and
2	Cosmetic Act shall apply to biological products
3	licensed under this subsection in the same man-
4	ner as such authority applies to biological prod-
5	ucts licensed under subsection (a).
6	"(6) Exclusivity for first interchange-
7	ABLE BIOLOGICAL PRODUCT.—Upon review of an
8	application submitted under this subsection relying
9	on the same reference product for which a prior bio-
10	logical product has received a determination of inter-
11	changeability for any condition of use, the Secretary
12	shall not make a determination under paragraph (4)
13	that the second or subsequent biological product is
14	interchangeable for any condition of use until the
15	earlier of—
16	"(A) 1 year after the first commercial
17	marketing of the first interchangeable bio-
18	similar biological product to be approved as
19	interchangeable for that reference product;
20	"(B) 18 months after—
21	"(i) a final court decision on all pat-
22	ents in suit in an action instituted under
23	subsection (l)(6) against the applicant that
24	submitted the application for the first ap-

1	proved interchangeable biosimilar biological
2	product; or
3	"(ii) the dismissal with or without
4	prejudice of an action instituted under sub-
5	section (l)(6) against the applicant that
6	submitted the application for the first ap-
7	proved interchangeable biosimilar biological
8	product; or
9	"(C)(i) 42 months after approval of the
10	first interchangeable biosimilar biological prod-
11	uct if the applicant that submitted such appli-
12	cation has been sued under subsection (l)(6)
13	and such litigation is still ongoing within such
14	42-month period; or
15	"(ii) 18 months after approval of the first
16	interchangeable biosimilar biological product if
17	the applicant that submitted such application
18	has not been sued under subsection (l)(6).
19	For purposes of this paragraph, the term 'final court
20	decision' means a final decision of a court from
21	which no appeal (other than a petition to the United
22	States Supreme Court for a writ of certiorari) has
23	been or can be taken.
24	"(7) Exclusivity for reference prod-
25	UCT —

1	"(A) EFFECTIVE DATE OF BIOSIMILAR AP-
2	PLICATION APPROVAL.—No application sub-
3	mitted to the Secretary under this subsection
4	may be approved before the expiration of 10
5	years after the date on which the reference
6	product was first licensed under subsection (a).
7	"(B) Incentive for significant clin-
8	ICAL BENEFITS.—The 10-year period described
9	under subparagraph (A) may be extended by 1
10	year if the Secretary approves, within the first
11	8 years of such 10-year period, a supplemental
12	application submitted by the sponsor of the ref-
13	erence product for such product. In order for
14	the previous sentence to apply, the supple-
15	mental application must be approved for one or
16	more new therapeutic indications and bring a
17	significant clinical benefit, in comparison with
18	existing therapies. Such benefit may be based
19	on improved efficacy or improved safety, and
20	shall reflect a major contribution to patient
21	care.
22	"(C) Only one extension per-
23	MITTED.—Only one extension under subpara-
24	graph (B) shall be permitted with respect to

1	each 10-year period awarded under subpara-
2	graph (A).
3	"(D) Prohibition on evergreening.—
4	Only a new biological product that meaningfully
5	differs from a previously-licensed biological
6	product in molecular structure, starting mate-
7	rials, or manufacturing process shall be entitled
8	to a 10-year exclusivity period under subpara-
9	graph (A) when a new biological license applica-
10	tion with respect to such product is filed under
11	subsection (a).
12	"(8) Guidance documents.—
13	"(A) IN GENERAL.—The Secretary may,
14	after opportunity for public comment, issue
15	guidance in accordance, except as provided in
16	subparagraph (B)(i), with section 701(h) of the
17	Federal Food, Drug, and Cosmetic Act with re-
18	spect to the licensure of a biological product
19	under this subsection. Any such guidance may
20	be general or specific.
21	"(B) Public comment.—
22	"(i) In General.—The Secretary
23	shall provide the public an opportunity to
24	comment on any proposed guidance issued

1	under subparagraph (A) before issuing
2	final guidance.
3	"(ii) Input regarding most valu-
4	ABLE GUIDANCE.—The Secretary shall es-
5	tablish a process through which the public
6	may provide the Secretary with input re-
7	garding priorities for issuing guidance.
8	"(C) No requirement for application
9	consideration.—The issuance (or non-
10	issuance) of guidance under subparagraph (A)
11	shall not preclude the review of, or action on
12	an application submitted under this subsection
13	"(D) REQUIREMENT FOR PRODUCT CLASS-
14	SPECIFIC GUIDANCE.—If the Secretary issues
15	product class-specific guidance under subpara-
16	graph (A), such guidance shall include a de-
17	scription of—
18	"(i) the criteria that the Secretary will
19	use to determine whether a biological prod-
20	uct is highly similar to a reference product
21	in such product class; and
22	"(ii) the criteria, if available, that the
23	Secretary will use to determine whether a
24	biological product meets the standards de-
25	scribed in paragraph (4).

1	"(E) CERTAIN PRODUCT CLASSES.—
2	"(i) Guidance.—The Secretary may
3	indicate in a guidance document that the
4	science and experience, as of the date of
5	such guidance, with respect to a product or
6	product class (not including any recom-
7	binant protein) does not allow approval of
8	an application for a license as provided
9	under this subsection for such product or
10	product class.
11	"(ii) Modification or reversal.—
12	The Secretary may issue a subsequent
13	guidance document under subparagraph
14	(A) to modify or reverse a guidance docu-
15	ment under clause (i).
16	"(iii) No effect on ability to
17	DENY LICENSE.—Clause (i) shall not be
18	construed to require the Secretary to ap-
19	prove a product with respect to which the
20	Secretary has not indicated in a guidance
21	document that the science and experience,
22	as described in clause (i), does not allow
23	approval of such an application.
24	"(1) Patents.—

1	"(1) Confidential access to subsection
2	(k) APPLICATION.—
3	"(A) APPLICATION OF PARAGRAPH.—Un-
4	less otherwise agreed to by a person that sub-
5	mits an application under subsection (k) (re-
6	ferred to in this subsection as the 'subsection
7	(k) applicant') and the sponsor of the applica-
8	tion for the reference product (referred to in
9	this subsection as the 'reference product spon-
10	sor'), the provisions of this paragraph shall
11	apply to the exchange of information described
12	in this subsection.
13	"(B) In general.—
14	"(i) Provision of confidential in-
15	FORMATION.—When a subsection (k) ap-
16	plicant submits an application under sub-
17	section (k), such applicant shall provide to
18	the persons described in clause (ii), subject
19	to the terms of this paragraph, confidential
20	access to the information required to be
21	produced pursuant to paragraph (2) and
22	any other information that the subsection
23	(k) applicant determines, in its sole discre-

tion, to be appropriate (referred to in this

1	subsection as the 'confidential informa-
2	tion').
3	"(ii) Recipients of Information.—
4	The persons described in this clause are
5	the following:
6	"(I) Outside counsel.—One or
7	more attorneys designated by the ref-
8	erence product sponsor who are em-
9	ployees of an entity other than the
10	reference product sponsor (referred to
11	in this paragraph as the 'outside
12	counsel'), provided that such attor-
13	neys do not engage, formally or infor-
14	mally, in patent prosecution relevant
15	or related to the reference product.
16	"(II) In-house counsel.—One
17	attorney that represents the reference
18	product sponsor who is an employee
19	of the reference product sponsor, pro-
20	vided that such attorney does not en-
21	gage, formally or informally, in patent
22	prosecution relevant or related to the
23	reference product.
24	"(iii) Patent owner access.—A
25	representative of the owner of a patent ex-

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clusively licensed to a reference product sponsor with respect to the reference product and who has retained a right to assert the patent or participate in litigation concerning the patent may be provided the confidential information, provided that the representative informs the reference product sponsor and the subsection (k) applicant of his or her agreement to be subject to the confidentiality provisions set forth in this paragraph, including those under clause (ii). "(C) Limitation on disclosure.—No person that receives confidential information pursuant to subparagraph (B) shall disclose any confidential information to any other person or entity, including the reference product sponsor employees, outside scientific consultants, or other outside counsel retained by the reference product sponsor, without the prior written consent of the subsection (k) applicant, which shall not be unreasonably withheld. "(D) Use of confidential informa-TION.—Confidential information shall be used for the sole and exclusive purpose of deter-

mining, with respect to each patent assigned to or exclusively licensed by the reference product sponsor, whether a claim of patent infringement could reasonably be asserted if the subsection (k) applicant engaged in the manufacture, use, offering for sale, sale, or importation into the United States of the biological product that is the subject of the application under subsection (k).

"(E) Ownership of confidential information disclosed under this paragraph is, and shall remain, the property of the subsection (k) applicant. By providing the confidential information pursuant to this paragraph, the subsection (k) applicant does not provide the reference product sponsor or the outside counsel any interest in or license to use the confidential information, for purposes other than those specified in subparagraph (D).

"(F) EFFECT OF INFRINGEMENT ACTION.—In the event that the reference product sponsor files a patent infringement suit, the use of confidential information shall continue to be governed by the terms of this paragraph until

1	such time as a court enters a protective order
2	regarding the information. Upon entry of such
3	order, the subsection (k) applicant may redesig-
4	nate confidential information in accordance
5	with the terms of that order. No confidential in-
6	formation shall be included in any publicly-
7	available complaint or other pleading. In the
8	event that the reference product sponsor does
9	not file an infringement action by the date spec-
10	ified in paragraph (6), the reference product
11	sponsor shall return or destroy all confidential
12	information received under this paragraph, pro-
13	vided that if the reference product sponsor opts
14	to destroy such information, it will confirm de-
15	struction in writing to the subsection (k) appli-
16	cant.
17	"(G) Rule of Construction.—Nothing
18	in this paragraph shall be construed—
19	"(i) as an admission by the subsection
20	(k) applicant regarding the validity, en-
21	forceability, or infringement of any patent;
22	or
23	"(ii) as an agreement or admission by
24	the subsection (k) applicant with respect to

1	the competency, relevance, or materiality
2	of any confidential information.
3	"(H) EFFECT OF VIOLATION.—The disclo-
4	sure of any confidential information in violation
5	of this paragraph shall be deemed to cause the
6	subsection (k) applicant to suffer irreparable
7	harm for which there is no adequate legal rem-
8	edy and the court shall consider immediate in-
9	junctive relief to be an appropriate and nec-
10	essary remedy for any violation or threatened
11	violation of this paragraph.
12	"(2) Subsection (k) application informa-
13	TION.—Not later than 20 days after the Secretary
14	notifies the subsection (k) applicant that the applica-
15	tion has been accepted for review, the subsection (k)
16	applicant—
17	"(A) shall provide to the reference product
18	sponsor a copy of the application submitted to
19	the Secretary under subsection (k), and such
20	other information that describes the process or
21	processes used to manufacture the biological
22	product that is the subject of such application
23	and

1	"(B) may provide to the reference product
2	sponsor additional information requested by or
3	on behalf of the reference product sponsor.
4	"(3) List and description of patents.—
5	"(A) LIST BY REFERENCE PRODUCT SPON-
6	sor.—Not later than 60 days after the receipt
7	of the application and information under para-
8	graph (2), the reference product sponsor shall
9	provide to the subsection (k) applicant—
10	"(i) a list of patents for which the ref-
11	erence product sponsor believes a claim of
12	patent infringement could reasonably be
13	asserted by the reference product sponsor,
14	or by a patent owner that has granted an
15	exclusive license to the reference product
16	sponsor with respect to the reference prod-
17	uct, if a person not licensed by the ref-
18	erence product sponsor engaged in the
19	making, using, offering to sell, selling, or
20	importing into the United States of the bi-
21	ological product that is the subject of the
22	subsection (k) application; and
23	"(ii) an identification of the patents
24	on such list that the reference product

1	sponsor would be prepared to license to the
2	subsection (k) applicant.
3	"(B) List and description by sub-
4	SECTION (k) APPLICANT.—Not later than 60
5	days after receipt of the list under subpara-
6	graph (A), the subsection (k) applicant—
7	"(i) may provide to the reference
8	product sponsor a list of patents to which
9	the subsection (k) applicant believes a
10	claim of patent infringement could reason-
11	ably be asserted by the reference product
12	sponsor if a person not licensed by the ref-
13	erence product sponsor engaged in the
14	making, using, offering to sell, selling, or
15	importing into the United States of the bi-
16	ological product that is the subject of the
17	subsection (k) application;
18	"(ii) shall provide to the reference
19	product sponsor, with respect to each pat-
20	ent listed by the reference product sponsor
21	under subparagraph (A) or listed by the
22	subsection (k) applicant under clause (i)—
23	"(I) a detailed statement that de-
24	scribes, on a claim by claim basis, the
25	factual and legal basis of the opinion

1	of the subsection (k) applicant that
2	such patent is invalid, unenforceable,
3	or will not be infringed by the com-
4	mercial marketing of the biological
5	product that is the subject of the sub-
6	section (k) application; or
7	"(II) a statement that the sub-
8	section (k) applicant does not intend
9	to begin commercial marketing of the
10	biological product before the date that
11	such patent expires; and
12	"(iii) shall provide to the reference
13	product sponsor a response regarding each
14	patent identified by the reference product
15	sponsor under subparagraph (A)(ii).
16	"(C) Description by reference prod-
17	UCT SPONSOR.—Not later than 60 days after
18	receipt of the list and statement under subpara-
19	graph (B), the reference product sponsor shall
20	provide to the subsection (k) applicant a de-
21	tailed statement that describes, with respect to
22	each patent described in subparagraph
23	(B)(ii)(I), on a claim by claim basis, the factual
24	and legal basis of the opinion of the reference
25	product sponsor that such patent will be in-

fringed by the commercial marketing of the biological product that is the subject of the subsection (k) application and a response to the statement concerning validity and enforceability provided under subparagraph (B)(ii)(I).

## "(4) Patent resolution negotiations.—

"(A) IN GENERAL.—After receipt by the subsection (k) applicant of the statement under paragraph (3)(C), the reference product sponsor and the subsection (k) applicant shall engage in good faith negotiations to agree on which, if any, patents listed under paragraph (3) by the subsection (k) applicant or the reference product sponsor shall be the subject of an action for patent infringement under paragraph (6).

"(B) Failure to reach agreement.—
If, within 15 days of beginning negotiations under subparagraph (A), the subsection (k) applicant and the reference product sponsor fail to agree on a final and complete list of which, if any, patents listed under paragraph (3) by the subsection (k) applicant or the reference product sponsor shall be the subject of an action for patent infringement under paragraph (6), the

1	provisions of paragraph (5) shall apply to the
2	parties.
3	"(5) Patent resolution if no agree-
4	MENT.—
5	"(A) Number of patents.—The sub-
6	section (k) applicant shall notify the reference
7	product sponsor of the number of patents that
8	such applicant will provide to the reference
9	product sponsor under subparagraph $(B)(i)(I)$ .
10	"(B) Exchange of patent lists.—
11	"(i) In general.—On a date agreed
12	to by the subsection (k) applicant and the
13	reference product sponsor, but in no case
14	later than 5 days after the subsection (k)
15	applicant notifies the reference product
16	sponsor under subparagraph (A), the sub-
17	section (k) applicant and the reference
18	product sponsor shall simultaneously ex-
19	change—
20	"(I) the list of patents that the
21	subsection (k) applicant believes
22	should be the subject of an action for
23	patent infringement under paragraph
24	(6); and

1	"(II) the list of patents, in ac-
2	cordance with clause (ii), that the ref-
3	erence product sponsor believes should
4	be the subject of an action for patent
5	infringement under paragraph (6).
6	"(ii) Number of patents listed by
7	REFERENCE PRODUCT SPONSOR.—
8	"(I) In general.—Subject to
9	subclause (II), the number of patents
10	listed by the reference product spon-
11	sor under clause (i)(II) may not ex-
12	ceed the number of patents listed by
13	the subsection (k) applicant under
14	clause (i)(I).
15	"(II) Exception.—If a sub-
16	section (k) applicant does not list any
17	patent under clause (i)(I), the ref-
18	erence product sponsor may list 1 pat-
19	ent under clause (i)(II).
20	"(6) Immediate patent infringement ac-
21	TION.—
22	"(A) ACTION IF AGREEMENT ON PATENT
23	LIST.—If the subsection (k) applicant and the
24	reference product sponsor agree on patents as
25	described in paragraph (4), not later than 30

1	days after such agreement, the reference prod-
2	uct sponsor shall bring an action for patent in-
3	fringement with respect to each such patent.
4	"(B) ACTION IF NO AGREEMENT ON PAT-
5	ENT LIST.—If the provisions of paragraph (5)
6	apply to the parties as described in paragraph
7	(4)(B), not later than 30 days after the ex-
8	change of lists under paragraph (5)(B), the ref-
9	erence product sponsor shall bring an action for
10	patent infringement with respect to each patent
11	that is included on such lists.
12	"(C) Notification and publication of
13	COMPLAINT.—
14	"(i) Notification to secretary.—
15	Not later than 30 days after a complaint
16	is served to a subsection (k) applicant in
17	an action for patent infringement described
18	under this paragraph, the subsection (k)
19	applicant shall provide the Secretary with
20	notice and a copy of such complaint.
21	"(ii) Publication by Secretary.—
22	The Secretary shall publish in the Federal
23	Register notice of a complaint received

1	"(7) Newly issued or licensed patents.—
2	In the case of a patent that—
3	"(A) is issued to, or exclusively licensed by,
4	the reference product sponsor after the date
5	that the reference product sponsor provided the
6	list to the subsection (k) applicant under para-
7	graph $(3)(A)$ ; and
8	"(B) the reference product sponsor reason-
9	ably believes that, due to the issuance of such
10	patent, a claim of patent infringement could
11	reasonably be asserted by the reference product
12	sponsor if a person not licensed by the ref-
13	erence product sponsor engaged in the making,
14	using, offering to sell, selling, or importing into
15	the United States of the biological product that
16	is the subject of the subsection (k) application,
17	not later than 30 days after such issuance or licens-
18	ing, the reference product sponsor shall provide to
19	the subsection (k) applicant a supplement to the list
20	provided by the reference product sponsor under
21	paragraph (3)(A) that includes such patent, not
22	later than 30 days after such supplement is pro-
23	vided, the subsection (k) applicant shall provide a
24	statement to the reference product sponsor in ac-

1	cordance with paragraph $(3)(B)$ , and such patent
2	shall be subject to paragraph (8).
3	"(8) Notice of commercial marketing and
4	PRELIMINARY INJUNCTION.—
5	"(A) NOTICE OF COMMERCIAL MAR-
6	KETING.—The subsection (k) applicant shall
7	provide notice to the reference product sponsor
8	not later than 180 days before the date of the
9	first commercial marketing of the biological
10	product licensed under subsection (k).
11	"(B) Preliminary injunction.—After
12	receiving the notice under subparagraph (A)
13	and before such date of the first commercial
14	marketing of such biological product, the ref-
15	erence product sponsor may seek a preliminary
16	injunction prohibiting the subsection (k) appli-
17	cant from engaging in the commercial manufac-
18	ture or sale of such biological product until the
19	court decides the issue of patent validity, en-
20	forcement, and infringement with respect to any
21	patent that is—
22	"(i) included in the list provided by
23	the reference product sponsor under para-
24	graph (3)(A) or in the list provided by the

1	subsection (k) applicant under paragraph
2	(3)(B); and
3	"(ii) not included, as applicable, on—
4	"(I) the list of patents described
5	in paragraph (4); or
6	"(II) the lists of patents de-
7	scribed in paragraph (5)(B).
8	"(C) REASONABLE COOPERATION.—If the
9	reference product sponsor has sought a prelimi-
10	nary injunction under subparagraph (B), the
11	reference product sponsor and the subsection
12	(k) applicant shall reasonably cooperate to ex-
13	pedite such further discovery as is needed in
14	connection with the preliminary injunction mo-
15	tion.
16	"(9) Limitation on declaratory judgment
17	ACTION.—
18	"(A) Subsection (k) application pro-
19	VIDED.—If a subsection (k) applicant provides
20	the application and information required under
21	paragraph (2)(A), neither the reference product
22	sponsor nor the subsection (k) applicant may,
23	prior to the date notice is received under para-
24	graph (8)(A), bring any action under section
25	2201 of title 28, United States Code, for a dec-

1 laration of infringement, validity, or enforce-2 ability of any patent that is described in clauses 3 (i) and (ii) of paragraph (8)(B). 4 "(B) Subsequent failure to act by 5 SUBSECTION (k) APPLICANT.—If a subsection 6 (k) applicant fails to complete an action re-7 quired of the subsection (k) applicant under 8 paragraph (3)(B)(ii), paragraph (5), paragraph 9 (6)(C)(i), paragraph (7), or paragraph (8)(A), 10 the reference product sponsor, but not the sub-11 section (k) applicant, may bring an action 12 under section 2201 of title 28, United States Code, for a declaration of infringement, validity, 13 14 or enforceability of any patent included in the 15 list described in paragraph (3)(A), including as 16 provided under paragraph (7). 17 "(C) Subsection (k) Application Not 18 PROVIDED.—If a subsection (k) applicant fails 19 to provide the application and information re-20 quired under paragraph (2)(A), the reference 21 product sponsor, but not the subsection (k) ap-22 plicant, may bring an action under section 2201 23 of title 28, United States Code, for a declara-

tion of infringement, validity, or enforceability

1	of any patent that claims the biological product
2	or a use of the biological product.".
3	(b) Definitions.—Section 351(i) of the Public
4	Health Service Act (42 U.S.C. 262(i)) is amended—
5	(1) by striking "In this section, the term bio-
6	logical product' means" and inserting the following:
7	"In this section:
8	"(1) The term 'biological product' means";
9	(2) in paragraph (1), as so designated, by in-
10	serting "protein (except any chemically synthesized
11	polypeptide)," after "allergenic product,"; and
12	(3) by adding at the end the following:
13	"(2) The term 'biosimilar' or 'biosimilarity', in
14	reference to a biological product that is the subject
15	of an application under subsection (k), means—
16	"(A) that the biological product is highly
17	similar to the reference product notwith-
18	standing minor differences in clinically inactive
19	components; and
20	"(B) there are no clinically meaningful dif-
21	ferences between the biological product and the
22	reference product in terms of the safety, purity,
23	and potency of the product.
24	"(3) The term 'interchangeable' or 'inter-
25	changeability', in reference to a biological product

1	that is shown to meet the standards described in
2	subsection (k)(4), means that the biological product
3	may be substituted for the reference product without
4	the intervention of the health care provider who pre-
5	scribed the reference product.
6	"(4) The term 'reference product' means the
7	single biological product licensed under subsection
8	(a) against which a biological product is evaluated in
9	an application submitted under subsection (k).".
10	(c) Conforming Amendments Relating to Pat-
11	ENTS.—
12	(1) Patents.—Section 271(e) of title 35,
13	United States Code, is amended—
14	(A) in paragraph (2)—
15	(i) in subparagraph (A), by striking
16	"or" at the end;
17	(ii) in subparagraph (B), by adding
18	"or" at the end; and
19	(iii) by inserting after subparagraph
20	(B) the following:
21	"(C)(i) with respect to a patent that is identi-
22	fied in the list of patents described in section
23	351(l)(3) of the Public Health Service Act (including
24	as provided under section 351(l)(7) of such Act), an

1	application seeking approval of a biological product,
2	or
3	"(ii) if the applicant for the application fails to
4	provide the application and information required
5	under section 351(l)(2)(A) of such Act, an applica-
6	tion seeking approval of a biological product for a
7	patent that could be identified pursuant to section
8	351(l)(3)(A)(i) of such Act,"; and
9	(iv) in the matter following subpara-
10	graph (C) (as added by clause (iii)), by
11	striking "or veterinary biological product"
12	and inserting ", veterinary biological prod-
13	uct, or biological product";
14	(B) in paragraph (4)—
15	(i) in subparagraph (B), by—
16	(I) striking "or veterinary bio-
17	logical product" and inserting ", vet-
18	erinary biological product, or biologi-
19	cal product"; and
20	(II) striking "and" at the end;
21	(ii) in subparagraph (C), by—
22	(I) striking "or veterinary bio-
23	logical product" and inserting ", vet-
24	erinary biological product, or biologi-
25	cal product"; and

1	(II) striking the period and in-
2	serting ", and";
3	(iii) by inserting after subparagraph
4	(C) the following:
5	"(D) the court shall order a permanent injunc-
6	tion prohibiting any infringement of the patent by
7	the biological product involved in the infringement
8	until a date which is not earlier than the date of the
9	expiration of the patent that has been infringed
10	under paragraph (2)(C), provided the patent is the
11	subject of a final court decision, as defined in sec-
12	tion 351(k)(6) of the Public Health Service Act, in
13	an action for infringement of the patent under sec-
14	tion 351(l)(6) of such Act, and the biological prod-
15	uct has not yet been approved because of section
16	351(k)(7) of such Act."; and
17	(iv) in the matter following subpara-
18	graph (D) (as added by clause (iii)), by
19	striking "and (C)" and inserting "(C), and
20	(D)"; and
21	(C) by adding at the end the following:
22	"(6)(A) Subparagraph (B) applies, in lieu of para-
23	graph (4), in the case of a patent—
24	"(i) that is identified, as applicable, in the list
25	of patents described in section 351(l)(4) of the Pub-

1	lic Health Service Act or the lists of patents de-
2	scribed in section 351(l)(5)(B) of such Act with re-
3	spect to a biological product; and
4	"(ii) for which an action for infringement of the
5	patent with respect to the biological product—
6	"(I) was brought after the expiration of
7	the 30-day period described in subparagraph
8	(A) or (B), as applicable, of section 351(l)(6) of
9	such Act; or
10	"(II) was brought before the expiration of
11	the 30-day period described in subclause (I),
12	but which was dismissed without prejudice or
13	was not prosecuted to judgment in good faith.
14	"(B) In an action for infringement of a patent de-
15	scribed in subparagraph (A), the sole and exclusive remedy
16	that may be granted by a court, upon a finding that the
17	making, using, offering to sell, selling, or importation into
18	the United States of the biological product that is the sub-
19	ject of the action infringed the patent, shall be a reason-
20	able royalty.
21	"(C) The owner of a patent that should have been
22	included in the list described in section 351(l)(3)(A) of
23	the Public Health Service Act, including as provided under
24	section 351(l)(7) of such Act for a biological product, but
25	was not timely included in such list, may not bring an

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1	action under this section for infringement of the patent
2	with respect to the biological product.".
3	(2) Conforming amendment under title
4	28.—Section 2201(b) of title 28, United States
5	Code, is amended by inserting before the period the
6	following: ", or section 351 of the Public Health
7	Service Act".
8	(d) Conforming Amendments Under the Fed-
9	ERAL FOOD, DRUG, AND COSMETIC ACT.—
10	(1) CONTENT AND REVIEW OF APPLICA-
11	TIONS.—Section 505(b)(5)(B) of the Federal Food,
12	Drug, and Cosmetic Act (21 U.S.C. 355(b)(5)(B)) is
13	amended by inserting before the period at the end
14	of the first sentence the following: "or, with respect
15	to an applicant for approval of a biological product
16	under section 351(k) of the Public Health Service
17	Act, any necessary clinical study or studies".
18	(2) New active ingredient.—Section 505B
19	of the Federal Food, Drug, and Cosmetic Act (21
20	U.S.C. 355c) is amended by adding at the end the
21	following:
22	"(n) New Active Ingredient.—
23	"(1) Non-interchangeable biosimilar bio-

LOGICAL PRODUCT.—A biological product that is

biosimilar to a reference product under section 351

1	of the Public Health Service Act, and that the Sec-
2	retary has not determined to meet the standards de-
3	scribed in subsection (k)(4) of such section for inter-
4	changeability with the reference product, shall be
5	considered to have a new active ingredient under
6	this section.
7	"(2) Interchangeable biosimilar biologi-
8	CAL PRODUCT.—A biological product that is inter-
9	changeable with a reference product under section
10	351 of the Public Health Service Act shall not be
11	considered to have a new active ingredient under
12	this section.".
13	(e) Products Previously Approved Under Sec-
14	TION 505.—
15	(1) Requirement to follow section 351.—
16	Except as provided in paragraph (2), an application
17	for a biological product shall be submitted under
18	section 351 of the Public Health Service Act (42
19	U.S.C. 262) (as amended by this subtitle).
20	(2) Exception.—An application for a biologi-
21	cal product may be submitted under section 505 of
22	the Federal Food, Drug, and Cosmetic Act (21
23	U.S.C. 355) if—
24	(A) such biological product is in a product
25	class for which a biological product in such

1	product class is the subject of an application
2	approved under such section 505 not later than
3	the date of enactment of this subtitle; and
4	(B) such application—
5	(i) has been submitted to the Sec-
6	retary of Health and Human Services (re-
7	ferred to in this subtitle as the "Sec-
8	retary") before the date of enactment of
9	this subtitle; or
10	(ii) is submitted to the Secretary not
11	later than the date that is 10 years after
12	the date of enactment of this subtitle.
13	(3) Limitation.—Notwithstanding paragraph
14	(2), an application for a biological product may not
15	be submitted under section 505 of the Federal Food,
16	Drug, and Cosmetic Act (21 U.S.C. 355) if there is
17	another biological product approved under sub-
18	section (a) of section 351 of the Public Health Serv-
19	ice Act that could be a reference product with re-
20	spect to such application (within the meaning of
21	such section 351) if such application were submitted
22	under subsection (k) of such section 351.
23	(4) DEEMED APPROVED UNDER SECTION
24	351.—An approved application for a biological prod-
25	uct under section 505 of the Federal Food, Drug,

1	and Cosmetic Act (21 U.S.C. 355) shall be deemed
2	to be a license for the biological product under such
3	section 351 on the date that is 10 years after the
4	date of enactment of this subtitle.
5	(5) Definitions.—For purposes of this sub-
6	section, the term "biological product" has the mean-
7	ing given such term under section 351 of the Public
8	Health Service Act (42 U.S.C. 262) (as amended by
9	this subtitle).
10	(f) Follow-on Biologics User Fees.—
11	(1) Development of user fees for bio-
12	SIMILAR BIOLOGICAL PRODUCTS.—
13	(A) In General.—Beginning not later
14	than October 1, 2010, the Secretary shall de-
15	velop recommendations to present to Congress
16	with respect to the goals, and plans for meeting
17	the goals, for the process for the review of bio-
18	similar biological product applications sub-
19	mitted under section 351(k) of the Public
20	Health Service Act (as added by this subtitle)
21	for the first 5 fiscal years after fiscal year
22	2012. In developing such recommendations, the
23	Secretary shall consult with—
24	(i) the Committee on Health, Edu-
25	cation, Labor, and Pensions of the Senate;

1	(ii) the Committee on Energy and
2	Commerce of the House of Representa-
3	tives;
4	(iii) scientific and academic experts;
5	(iv) health care professionals;
6	(v) representatives of patient and con-
7	sumer advocacy groups; and
8	(vi) the regulated industry.
9	(B) Public review of recommenda-
10	TIONS.—After negotiations with the regulated
11	industry, the Secretary shall—
12	(i) present the recommendations de-
13	veloped under subparagraph (A) to the
14	Congressional committees specified in such
15	subparagraph;
16	(ii) publish such recommendations in
17	the Federal Register;
18	(iii) provide for a period of 30 days
19	for the public to provide written comments
20	on such recommendations;
21	(iv) hold a meeting at which the pub-
22	lic may present its views on such rec-
23	ommendations; and

1	(v) after consideration of such public
2	views and comments, revise such rec-
3	ommendations as necessary.
4	(C) Transmittal of recommenda-
5	TIONS.—Not later than January 15, 2012, the
6	Secretary shall transmit to Congress the revised
7	recommendations under subparagraph (B), a
8	summary of the views and comments received
9	under such subparagraph, and any changes
10	made to the recommendations in response to
11	such views and comments.
12	(2) Establishment of user fee pro-
13	GRAM.—It is the sense of the Senate that, based on
14	the recommendations transmitted to Congress by the
15	Secretary pursuant to paragraph (1)(C), Congress
16	should authorize a program, effective on October 1
17	2012, for the collection of user fees relating to the
18	submission of biosimilar biological product applica-
19	tions under section 351(k) of the Public Health
20	Service Act (as added by this subtitle).
21	(3) Transitional provisions for user fees
22	FOR BIOSIMILAR BIOLOGICAL PRODUCTS.—
23	(A) APPLICATION OF THE PRESCRIPTION
24	DRUG USER FEE PROVISIONS.—Section
25	735(1)(B) of the Federal Food, Drug, and Cos-

1	metic Act (21 U.S.C. $379g(1)(B)$ ) is amended
2	by striking "section 351" and inserting "sub-
3	section (a) or (k) of section 351".
4	(B) Evaluation of costs of reviewing
5	BIOSIMILAR BIOLOGICAL PRODUCT APPLICA-
6	TIONS.—During the period beginning on the
7	date of enactment of this subtitle and ending on
8	October 1, 2010, the Secretary shall collect and
9	evaluate data regarding the costs of reviewing
10	applications for biological products submitted
11	under section 351(k) of the Public Health Serv-
12	ice Act (as added by this subtitle) during such
13	period.
14	(C) Audit.—
15	(i) In general.—On the date that is
16	2 years after first receiving a user fee ap-
17	plicable to an application for a biological
18	product under section 351(k) of the Public
19	Health Service Act (as added by this sub-
20	title), and on a biennial basis thereafter
21	until October 1, 2013, the Secretary shall
22	perform an audit of the costs of reviewing
23	such applications under such section
24	351(k). Such an audit shall compare—

1	(I) the costs of reviewing such
2	applications under such section
3	351(k) to the amount of the user fee
4	applicable to such applications; and
5	(II)(aa) such ratio determined
6	under subclause (I); to
7	(bb) the ratio of the costs of re-
8	viewing applications for biological
9	products under section 351(a) of such
10	Act (as amended by this subtitle) to
11	the amount of the user fee applicable
12	to such applications under such sec-
13	tion 351(a).
14	(ii) Alteration of user fee.—If
15	the audit performed under clause (i) indi-
16	cates that the ratios compared under sub-
17	clause (II) of such clause differ by more
18	than 5 percent, then the Secretary shall
19	alter the user fee applicable to applications
20	submitted under such section 351(k) to
21	more appropriately account for the costs of
22	reviewing such applications.
23	(iii) Accounting standards.—The
24	Secretary shall perform an audit under
25	clause (i) in conformance with the account-

1	ing principles, standards, and requirements
2	prescribed by the Comptroller General of
3	the United States under section 3511 of
4	title 31, United State Code, to ensure the
5	validity of any potential variability.
6	(4) Authorization of appropriations.—
7	There is authorized to be appropriated to carry out
8	this subsection such sums as may be necessary for
9	each of fiscal years 2010 through 2012.
10	(g) Allocation of Savings; Special Reserve
11	Fund.—
12	(1) Determination of savings.—The Sec-
13	retary of the Treasury, in consultation with the Sec-
14	retary, shall for each fiscal year determine the
15	amount of the savings to the Federal Government as
16	a result of the enactment of this subtitle and shall
17	transfer such amount to the Fund established under
18	paragraph (2) pursuant to a relevant appropriations
19	Act.
20	(2) Special reserve fund.—
21	(A) IN GENERAL.—There is established in
22	the Treasury of the United States a fund to be
23	designated as the "Biological Product Savings
24	Fund" to be made available to the Secretary
25	without fiscal year limitation.

1	(B) Use of fund.—The amounts made
2	available to the Secretary through the Fund
3	under subparagraph (A) shall be expended or
4	activities authorized under the Public Health
5	Service Act.
6	(3) Authorization of appropriations.—
7	There is authorized to be appropriated for each fis-
8	cal year to the Fund established under paragraph
9	(2), the amount of the savings determined for such
10	fiscal year under paragraph (1).
11	(h) GOVERNMENT ACCOUNTABILITY OFFICE
12	Study.—
13	(1) In general.—Not later than 3 years after
	the data of anothment of this subtitle the Comp
14	the date of enactment of this subtitle, the Comp-
14 15	troller General of the United States shall study and
15	troller General of the United States shall study and
15 16	troller General of the United States shall study and report to Congress regarding—
15 16 17	troller General of the United States shall study and report to Congress regarding—  (A) the extent to which pediatric studies of
15 16 17 18	troller General of the United States shall study and report to Congress regarding—  (A) the extent to which pediatric studies of biological products are being required under the
15 16 17 18	troller General of the United States shall study and report to Congress regarding—  (A) the extent to which pediatric studies of biological products are being required under the Federal Food, Drug, and Cosmetic Act (21)
115 116 117 118 119 220	troller General of the United States shall study and report to Congress regarding—  (A) the extent to which pediatric studies of biological products are being required under the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.); and
115 116 117 118 119 220 221	troller General of the United States shall study and report to Congress regarding—  (A) the extent to which pediatric studies of biological products are being required under the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.); and  (B) any pediatric needs not being met

1	(A) the extent to which pediatric studies of
2	biological products are required under sub-
3	sections (a) and (b) of section 505B of the Fed-
4	eral Food, Drug and Cosmetic Act (21 U.S.C.
5	355e);
6	(B) the extent to which pediatric studies of
7	biological products are required as part of risk
8	evaluation and mitigation strategies under such
9	Act;
10	(C) the number, importance, and
11	prioritization of any biological products that are
12	not being tested for pediatric use; and
13	(D) recommendations for ensuring pedi-
14	atric testing of products identified in subpara-
15	graph (C), including the consideration of any
16	incentives, such as those provided under the
17	Best Pharmaceuticals for Children Act.
18	(i) Orphan Products.—If a reference product, as
19	defined in section 351 of the Public Health Service Act
20	(42 U.S.C. 262) (as amended by this subtitle) has been
21	designated under section 526 of the Federal Food, Drug,
22	and Cosmetic Act (21 U.S.C. 360bb) for a rare disease
23	or condition, a biological product seeking approval for
24	such disease or condition under subsection (k) of such sec-
25	tion 351 as biosimilar to, or interchangeable with, such

- 1 reference product may be licensed by the Secretary only
- 2 after the expiration for such reference product of the later
- 3 of—
- 4 (1) the 7-year period described in section
- 5 527(a) of the Federal Food, Drug, and Cosmetic Act
- 6 (21 U.S.C. 360cc(a)); and
- 7 (2) the 10-year period described in subsection
- (k)(7) of such section 351.

## 9 SEC. 603. PEDIATRIC STUDIES OF BIOLOGICAL PRODUCTS.

- 10 (a) In General.—Section 351 of the Public Health
- 11 Service Act (42 U.S.C. 262), as amended by section 602,
- 12 is further amended by adding at the end the following:
- "(m) Pediatric Studies.—
- 14 "(1) APPLICATION OF CERTAIN PROVISIONS.—
- The provisions of subsections (a), (d), (e), (f), (i),
- 16 (j), (k), (l), (p), and (q) of section 505A of the Fed-
- eral Food, Drug, and Cosmetic Act shall apply with
- 18 respect to the extension of a period under para-
- 19 graphs (2) and (3) to the same extent and in the
- same manner as such provisions apply with respect
- 21 to the extension of a period under subsection (b) or
- (c) of section 505A of the Federal Food, Drug, and
- Cosmetic Act.
- 24 "(2) Market exclusivity for New Biologi-
- 25 CAL PRODUCTS.—If, prior to approval of an applica-

1	tion that is submitted under subsection (a), the Sec-
2	retary determines that information relating to the
3	use of a new biological product in the pediatric pop-
4	ulation may produce health benefits in that popu-
5	lation, the Secretary makes a written request for pe-
6	diatric studies (which shall include a timeframe for
7	completing such studies), the applicant agrees to the
8	request, such studies are completed using appro-
9	priate formulations for each age group for which the
10	study is requested within any such timeframe, and
11	the reports thereof are submitted and accepted in
12	accordance with section 505A(d)(3) of the Federal
13	Food, Drug, and Cosmetic Act—
14	"(A) the period for such biological product
15	referred to in subsection (k)(7) is deemed to be
16	10 years and 6 months rather than 10 years;
17	and
18	"(B) if the biological product is designated
19	under section 526 for a rare disease or condi-
20	tion, the period for such biological product re-
21	ferred to in section 527(a) is deemed to be 9
22	years rather than 7 years.
23	"(3) Market exclusivity for already-mar-
24	KETED BIOLOGICAL PRODUCTS.—If the Secretary
25	determines that information relating to the use of a

1	licensed biological product in the pediatric popu-
2	lation may produce health benefits in that popu-
3	lation and makes a written request to the holder of
4	an approved application under subsection (a) for pe-
5	diatric studies (which shall include a timeframe for
6	completing such studies), the holder agrees to the
7	request, such studies are completed using appro-
8	priate formulations for each age group for which the
9	study is requested within any such timeframe, and
10	the reports thereof are submitted and accepted in
11	accordance with section $505A(d)(3)$ of the Federal
12	Food, Drug, and Cosmetic Act—
13	"(A) the period for such biological product
14	referred to in subsection (k)(7) is deemed to be
15	10 years and 6 months rather than 10 years;
16	and
17	"(B) if the biological product is designated
18	under section 526 for a rare disease or condi-
19	tion, the period for such biological product re-
20	ferred to in section 527(a) is deemed to be 9
21	years rather than 7 years.
22	"(4) Exception.—The Secretary shall not ex-
23	tend a period referred to in paragraph (2)(A),
24	(2)(B), (3)(A), or (3)(B) if the determination under

1	section 505A(d)(3) is made later than 9 months
2	prior to the expiration of such period.".
3	(b) Studies Regarding Pediatric Research.—
4	(1) Program for pediatric study of
5	DRUGS.—Subsection (a)(1) of section 409I of the
6	Public Health Service Act (42 U.S.C. 284m) is
7	amended by inserting ", biological products," after
8	"including drugs".
9	(2) Institute of medicine study.—Section
10	505A(p) of the Federal Food, Drug, and Cosmetic
11	Act (21 U.S.C. 355b(p)) is amended by striking
12	paragraphs (4) and (5) and inserting the following
13	"(4) review and assess the number and impor-
14	tance of biological products for children that are
15	being tested as a result of the amendments made by
16	the Biologics Price Competition and Innovation Act
17	of 2009 and the importance for children, health care
18	providers, parents, and others of labeling changes
19	made as a result of such testing;
20	"(5) review and assess the number, importance
21	and prioritization of any biological products that are
22	not being tested for pediatric use; and
23	"(6) offer recommendations for ensuring pedi-
24	atric testing of biological products, including consid-
25	eration of any incentives, such as those provided

- 1 under this section or section 351(m) of the Public
- 2 Health Service Act.".