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U.S. Department of Health and Human Services;
ANDREW C. VON ESCHENBACH, M.D.,
Commissioner of the Food and Drug Administration

UNITED STATES DISTRICT COURT
FOR THE CENTRAL DISTRICT OF CALIFORNIA
SOUTHERN DIVISION

VALEANT PHARMACEUTICALS
INTERNATIONAL,

Plaintiff,

v.

MICHAEL O. LEAVITT, in his official
capacity as Secretary of the U.S.
Department of Health and Human Services,
and ANDREW C. VON ESCHENBACH,
M.D., in his official capacity as
Commissioner of the Food and Drug
Administration,

Defendants.

NO. SA CV 08-00449-AG

DEFENDANTS' EX PARTE
APPLICATION TO STAY
PROCEEDINGS AND REFER
MATTER TO AGENCY;
DECLARATION IN SUPPORT
THEREOF

No Hearing Scheduled

Before the Honorable
Andrew J. Guilford

1 Federal Defendants hereby apply for an Order referring this matter back to
2 the Food and Drug Administration (“FDA”) and holding judicial review in
3 abeyance pending FDA’s administrative reconsideration of this matter. As set
4 forth more fully in the accompanying memorandum of points and authorities and
5 declaration, FDA has initiated administrative reconsideration of Spear’s
6 abbreviated new drug application (“ANDA”) for 5% fluorouracil (“5-FU”) cream
7 pursuant to 21 C.F.R. § 10.33(a) & (h). Concomitantly therewith, Intervenor-
8 Defendant Spear Pharmaceuticals, Inc. (“Spear”) has agreed to the entry of an
9 administrative stay of its ANDA approval under 21 C.F.R. § 10.35(a). *See* Clark
10 Declaration Exhibit A (Administrative Reconsideration and Stay of Action);
11 Exhibit B (Letter from Steven Lieberman, May 14, 2008). FDA hopes to conclude
12 its administrative reconsideration by May 30, 2008. In the interim, consistent with
13 agency regulations, FDA requests that the Court refer the matter back to the agency
14 and hold judicial review of the challenged agency action in abeyance pending the
15 completion of FDA’s administrative reconsideration process. *See* 21 C.F.R. §
16 10.33(h).

17 Because Spear’s ANDA approval is stayed through May 30, 2008, and Spear
18 may not sell, market, or ship its product during that period, Plaintiff Valeant
19 Pharmaceuticals International (“Valeant”) will suffer no harm during the pendency
20 of FDA’s administrative reconsideration.

21 On May 14, 2008, defendants’ counsel contacted counsel for Valeant and
22 Spear concerning this application. Spear’s counsel indicated that Spear did not
23 oppose the application. Valeant’s counsel indicated that Valeant would oppose the
24 application. Clark Declaration ¶ 4.

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27 Pursuant to Local Rule 7-19, Federal Defendants set forth below the identity
28 of Valeant’s counsel as follows:

1 Richard de Bodo
2 J. Drew Diamond
3 David G. Chang
4 HOGAN & HARTSON LLP
5 1999 Avenue of the Stars, Suite 1400
6 Los Angeles, California 90067
7 Telephone: (310) 785-4600
8 Facsimile: (310) 785-4601

9 Pursuant to Local Rule 7-19, Federal Defendants set forth below the identity
10 of Spear's counsel as follows:

11 Gail J. Standish
12 Peter E. Perkowski
13 WINSTON & STRAWN LLP
14 333 South Grand Avenue, 38th Floor
15 Los Angeles, California 90071-1543
16 Telephone: (213) 615-1700
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18 Steven Lieberman
19 Minaksi Bhatt
20 Lisa N. Phillips
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26 DATED: May 14, 2008

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Office of the General Counsel

MEMORANDUM OF POINTS AND AUTHORITIES

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2 On April 25, 2008, Valeant filed an Application for a Temporary Restraining
3 Order (“TRO”), seeking an order suspending FDA’s approval of Spear’s ANDA
4 for its 5% fluorouracil (“5-FU”) cream. On May 1, 2008, this Court granted a stay
5 of the TRO proceedings until May 14, 2008, based on FDA’s identification of an
6 issue in the administrative record that required agency review and consideration,
7 and Spear’s commitment to the Court to suspend marketing, sales and shipment
8 activities for the duration of the stay. As of this date, however, FDA has not yet
9 reached a final determination concerning the previously identified administrative
10 record issue. Moreover, in the course of its review, FDA identified an additional
11 issue concerning Spear’s ANDA which, in the agency’s judgment, necessitates
12 administrative reconsideration of the ANDA approval.¹

13 Accordingly, on May 14, 2008, FDA initiated administrative reconsideration
14 of Spear’s ANDA pursuant to 21 C.F.R. § 10.33(a) & (h). Concomitantly
15 therewith, Spear has agreed to the entry of an administrative stay of its ANDA
16 approval under 21 C.F.R. § 10.35(a), as well as the suspension of all sales,
17 marketing, and shipping of its Fluorouracil product. *See* Clark Declaration Exhibit
18 A (Administrative Reconsideration and Stay of Action); Exhibit B (Letter from
19 Steven Lieberman, May 14, 2008). FDA hopes to conclude its administrative
20 reconsideration by May 30, 2008, and anticipates that it will be prepared on that
21 date to inform the Court about its decision regarding the administrative
22 reconsideration. In the interim, consistent with agency regulations, FDA requests
23 that the Court refer the matter back to the agency and hold its review in abeyance
24 pending the completion of FDA’s administrative reconsideration process. *See* 21

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27 ¹ Although this issue concerns whether FDA required the submission of all
28 necessary and appropriate scientific information in support of approval of Spear’s
ANDA, it is unrelated to the issues raised by Valeant in its TRO motion.

1 C.F.R. § 10.33(h).² FDA will inform the Court and the parties if it concludes its
2 administrative reconsideration sooner than May 30, 2008, and determines that the
3 stay should be dissolved before that date.

4 Valeant will suffer no harm during the pendency of FDA's reconsideration.
5 Indeed, Valeant has represented to this Court that "[t]he only way for the FDA to
6 moot Valeant's TRO application would be to suspend or stay approval of Spear's
7 ANDA application pursuant to 21 C.F.R. § 10.35(a)." Valeant's Opp. to Stay at 5
8 (filed May 1, 2008). Because FDA has now stayed approval of Spear's ANDA 77-
9 524 through May 30, 2008, and prohibited all marketing, sales and shipment of
10 product during the pendency of the administrative stay, Valeant's TRO motion has
11 been mooted until that date. Furthermore, because FDA's reconsideration could
12 affect the approval status of Spear's ANDA, it is in the best interest of the parties
13 and consistent with principles of judicial economy to stay any further litigation
14 until that date.

15 Accordingly, pursuant to 21 C.F.R. § 10.33(h), FDA respectfully requests
16 that the Court refer this matter back to FDA and/or hold all proceedings in this case
17 in abeyance until the conclusion of FDA's administrative reconsideration.

18 FDA counsel has consulted with counsel for Valeant and Spear concerning
19 this application. Spear's counsel stated that Spear does not oppose the application.
20 Valeant's counsel stated that Valeant would oppose the application. Clark
21 Declaration ¶ 4.

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25 ² 21 C.F.R. § 10.33(h) provides: "The Commissioner may initiate the
26 reconsideration of all or part of a matter at any time after it has been decided or action
27 has been taken. If review of the matter is pending in the courts, the Commissioner may
28 request that the court refer the matter back to the agency or hold its review in abeyance
pending administrative reconsideration. The administrative record of the proceeding is
to include all additional documents relating to such reconsideration."

DECLARATION OF ANDREW E. CLARK

I, Andrew E. Clark, under penalty of perjury do represent the following:

1. I am Senior Trial Counsel in the Office of Consumer Litigation in the United States Department of Justice, 450 5th St., N.W., Washington, D.C. 20001. I am one of the attorneys assigned to represent the federal defendants in the above-captioned case.

2. I am informed that, on May 14, 2008, FDA initiated administrative reconsideration of, and stayed approval of, Spear Pharmaceuticals Inc.'s (Spear) Abbreviated New Drug Application (ANDA) 77-524 for 5-fluorouracil. *See* Exhibit A annexed hereto (Administrative Reconsideration and Stay of Action).

3. I am also informed that Spear has agreed to the above-referenced administrative stay and has committed that it will not market, sell or ship its fluorouracil product until the earlier of noon (EDT) on May 30, 2008, or dissolution of the administrative stay. *See* Exhibit B annexed hereto (Letter from Steven Lieberman, May 14, 2008).

4. As set forth in our Ex Parte Application, I telephoned counsel for Valeant and Spear on May 14, 2008, to advise them of this application and seek their position thereon. Spear's counsel indicated that Spear did not oppose the application. Valeant's counsel subsequently spoke with Eugene Thirolf of this Office and indicated that Valeant would oppose the application.

5. I declare under penalty of perjury that the statements are true and correct.

Dated this 14th day of May, 2008, in Washington, D.C.

/s/

Andrew E. Clark
Senior Trial Counsel
Office of Consumer Litigation
United States Department of Justice