..... (Original Signature of Member)

111TH CONGRESS 2D Session



To amend the Federal Food, Drug, and Cosmetic Act and the Federal Meat Inspection Act to require that food that contains bioengineered products be labeled accordingly, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Ms. DELAURO introduced the following bill; which was referred to the Committee on _____

A BILL

- To amend the Federal Food, Drug, and Cosmetic Act and the Federal Meat Inspection Act to require that food that contains bioengineered products be labeled accordingly, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Consumer Right To
- 5 Know Food Labeling Act of 2010".

6 SEC. 2. TABLE OF CONTENTS.

7 The table of contents of this Act is as follows:

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Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Effective date.

TITLE I—AMENDMENTS TO THE FEDERAL FOOD, DRUG, AND COSMETIC ACT REGARDING CLONED PRODUCTS

Sec. 101. Labeling of products from cloned animals.

TITLE II—AMENDMENTS TO THE FEDERAL MEAT INSPECTION ACT REGARDING CLONED PRODUCTS

Sec. 201. Requirements for labeling regarding cloned products.

TITLE III—AMENDMENTS TO THE FEDERAL FOOD, DRUG, AND COSMETIC ACT REGARDING GENETICALLY-ENGINEERED SALMON

Sec. 301. Labeling of food products that contain genetically-engineered salmon.

1 SEC. 3. EFFECTIVE DATE.

2 This Act and the amendments made by this Act shall3 take effect upon the expiration of the 180-day period be-

4 ginning on the date of enactment of this Act.

5 TITLE I—AMENDMENTS TO THE 6 FEDERAL FOOD, DRUG, AND 7 COSMETIC ACT REGARDING

7 COSMETIC ACT REGARDIN

8 **CLONED PRODUCTS**

9 SEC. 101. LABELING OF PRODUCTS FROM CLONED ANI-

10 MALS.

11 (a) IN GENERAL.—Section 403 of the Federal Food,

12 Drug, and Cosmetic Act (21 U.S.C. 343) is amended by

13 adding at the end the following:

14 "(z)(1) If it contains cloned product unless it bears
15 a label that provides notice in accordance with the fol16 lowing:

1	"(A) A notice as follows: 'THIS PRODUCT IS
2	FROM A CLONED ANIMAL OR ITS PROGENY'.
3	"(B) The notice required in clause (A) is of the
4	same size as would apply if the notice provided nu-
5	trition information that is required in paragraph
6	(q)(1).
7	"(C) The notice required under clause (A) is
8	clearly legible and conspicuous.
9	"(2) For purposes of this paragraph:
10	"(A) The term 'cloned animal' means—
11	"(i) an animal produced as the result of
12	somatic cell nuclear transfer; and
13	"(ii) the progeny of such an animal.
14	"(B) The term 'cloned product' means a prod-
15	uct or byproduct derived from or containing any
16	part of a cloned animal.
17	"(3) This paragraph does not apply to food that is
18	a medical food as defined in section 5(b) of the Orphan
19	Drug Act.
20	"(4)(A) The Secretary, in consultation with the Sec-
21	retary of Agriculture, shall require that any person that
22	prepares, stores, handles, or distributes a cloned product
23	for retail sale maintain a verifiable recordkeeping audit
24	trail that will permit the Secretary to verify compliance
25	with this paragraph and subsection (aa).

"(B) The Secretary, in consultation with the Sec retary of Agriculture, shall publish in the Federal Register
 the procedures established by such Secretaries to verify
 compliance with the recordkeeping audit trail system re quired under clause (A).

6 "(C) The Secretary, in consultation with the Sec-7 retary of Agriculture, shall, on annual basis, submit to 8 Congress a report that describes the progress and activi-9 ties of the recordkeeping audit trail system and compli-10 ance verification procedures required under this subpara-11 graph.

12 "(aa) If it bears a label indicating (within the mean-13 ing of subsection (z)) that it does not contain cloned prod-14 uct, unless the label is in accordance with regulations pro-15 mulgated by the Secretary. With respect to such regula-16 tions:

17 "(1) The regulations may not require such a
18 label to include any statement indicating that the
19 fact that a food does not contain such product has
20 no bearing on the safety of the food for human con21 sumption.

"(2) The regulations may not prohibit such a
label on the basis that, in the case of the type of
food involved, there is no version of the food in com-

mercial distribution that does contain such prod uct.".

3 (b) CIVIL PENALTIES.—Section 303 of the Federal
4 Food, Drug, and Cosmetic Act (21 U.S.C. 333) is amend5 ed by adding at the end the following subsection:

6 "(g)(1) With respect to a violation of section 301(a),
7 301(b), or 301(c) involving the misbranding of food within
8 the meaning of section 403(z) or 403(aa), any person en9 gaging in such a violation shall be liable to the United
10 States for a civil penalty in an amount not to exceed
11 \$100,000 for each such violation.

"(2) Paragraphs (3) through (5) of subsection (f)
apply with respect to a civil penalty under paragraph (1)
of this subsection to the same extent and in the same manner as such paragraphs (3) through (5) apply with respect
to a civil penalty under paragraph (1) or (2) of subsection
(f).".

18 (c) GUARANTY.—

19 (1) IN GENERAL.—Section 303(d) of the Fed20 eral Food, Drug, and Cosmetic Act (21 U.S.C.
21 333(d)) is amended—

22 (A) by striking "(d)" and inserting
23 "(d)(1)"; and

24 (B) by adding at the end the following25 paragraph:

1 "(2) Subject to section 403(z)(4), no person shall be 2 subject to the penalties of subsection (a)(1) or (h) for a violation of section 301(a), 301(b), or 301(c) involving the 3 4 misbranding of food within the meaning of section 403(z)5 and 403(aa) if such person (referred to in this paragraph) 6 as the 'recipient') establishes a guaranty or undertaking 7 signed by, and containing the name and address of, the 8 person residing in the United States from whom the re-9 cipient received in good faith the food to the effect that (within the meaning of section 403(z)) the food does not 10 11 contain any cloned product.".

(2) FALSE GUARANTY.—Section 301(h) of the
Federal Food, Drug, and Cosmetic Act (21 U.S.C.
331(h)) is amended by inserting "or 303(d)(2)"
after "303(c)(2)".

(d) CITIZEN SUITS.—Chapter III of the Federal
Food, Drug, and Cosmetic Act (21 U.S.C. 331 et seq.)
is amended by adding at the end the following section: **"SEC. 311. CITIZEN SUITS REGARDING MISBRANDING OF**FOOD WITH RESPECT TO PRODUCT FROM
CLONED ANIMALS.

"(a) IN GENERAL.—Except as provided in subsection
(c), any person may on his or her behalf commence a civil
action in an appropriate district court of the United States
against—

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1	"(1) a person who is alleged to have engaged in
2	a violation of section 301(a), 301(b), or 301(c) in-
3	volving the misbranding of food within the meaning
4	of section 403(z) or 403(aa); or
5	((2) the Secretary where there is alleged a fail-
6	ure of the Secretary to perform any act or duty
7	under section $403(z)$ or $403(aa)$ that is not discre-
8	tionary.
9	"(b) Relief.—In a civil action under subsection (a),
10	the district court involved may, as the case may be—
11	((1) enforce the compliance of a person with
12	the applicable provisions referred to paragraph (1)
13	of such subsection; or
14	((2)) order the Secretary to perform an act or
15	duty referred to in paragraph (2) of such subsection.
16	"(c) Limitations.—
17	"(1) NOTICE TO SECRETARY.—A civil action
18	may not be commenced under subsection $(a)(1)$ prior
19	to 60 days after the plaintiff has provided to the
20	Secretary notice of the violation involved.
21	"(2) Relation to actions of secretary.—
22	A civil action may not be commenced under sub-
23	section $(a)(2)$ if the Secretary has commenced and
24	is diligently prosecuting a civil or criminal action in
25	a district court of the United States to enforce com-

pliance with the applicable provisions referred to in
 subsection (a)(1).

- 3 "(d) RIGHT OF SECRETARY TO INTERVENE.—In any
 4 civil action under subsection (a), the Secretary, if not a
 5 party, may intervene as a matter of right.
- 6 "(e) AWARD OF COSTS; FILING OF BOND.—In a civil 7 action under subsection (a), the district court involved 8 may award costs of litigation (including reasonable attor-9 ney and expert witness fees) to any party whenever the court determines such an award is appropriate. The court 10 may, if a temporary restraining order or preliminary in-11 junction is sought, require the filing of a bond or equiva-12 lent security in accordance with the Federal Rules of Civil 13 Procedure. 14

15 "(f) SAVINGS PROVISION.—This section does not re-16 strict any right that a person (or class of persons) may 17 have under any statute or common law to seek enforce-18 ment of the provisions referred to subsection (a)(1), or to 19 seek any other relief (including relief against the Sec-20 retary).".

1 TITLE II—AMENDMENTS TO THE 2 FEDERAL MEAT INSPECTION 3 ACT REGARDING CLONED 4 PRODUCTS

5 SEC. 201. REQUIREMENTS FOR LABELING REGARDING
6 CLONED PRODUCTS.

7 (a) REQUIREMENTS FOR LABELING REGARDING
8 CLONED MEAT FOOD PRODUCTS.—The Federal Meat In9 spection Act is amended by inserting after section 7 (21)
10 U.S.C. 607) the following:

11 "SEC. 7A. REQUIREMENTS FOR LABELING REGARDING12CLONED MEAT FOOD PRODUCTS.

13 "(a) DEFINITIONS.—In this section:

14 "(1) CLONED ANIMAL.—The term 'cloned ani-15 mal' means—

16 "(A) an animal produced as the result of17 somatic cell nuclear transfer; and

18 "(B) the progeny of such an animal.

19 "(2) CLONED PRODUCT.—The term 'cloned
20 product' means a product or byproduct derived from
21 or containing any part of a cloned animal.

22 "(3) CLONED MEAT FOOD PRODUCT.—The
23 term 'cloned meat food product' means a meat food
24 product that contains a cloned product.

25 "(b) LABELING REQUIREMENT.—

1	"(1) REQUIRED LABELING TO AVOID MIS-
2	BRANDING.—
3	"(A) INVOLVEMENT OF CLONED MEAT
4	FOOD PRODUCT.—For purposes of sections 1(n)
5	and 10, a meat food product is misbranded if
6	the meat food product—
7	"(i) is a cloned meat food product;
8	and
9	"(ii) does not bear a label (or include
10	labeling, in the case of a meat food product
11	that is not packaged in a container) that
12	provides, in a clearly legible and con-
13	spicuous manner, the notice described in
14	subsection (c).
15	"(B) NO INVOLVEMENT OF CLONED MEAT
16	FOOD PRODUCT.—
17	"(i) IN GENERAL.—For purposes of
18	sections 1(n) and 10, a meat food product
19	is misbranded if the meat food product
20	bears a label indicating that the meat food
21	product is not a cloned meat food product,
22	unless the label is in accordance with regu-
23	lations promulgated by the Secretary.

1	"(ii) Requirements.—In promul-
2	gating regulations referred to in clause (i),
3	the Secretary may not—
4	"(I) require a label to include
5	any statement indicating that the fact
6	that a meat food product is not a
7	cloned meat food product has no bear-
8	ing on the safety of the food for
9	human consumption; or
10	"(II) prohibit a label on the basis
11	that, in the case of the type of meat
12	food product involved, there is no
13	version of the meat food product in
14	commercial distribution that is not a
15	cloned meat food product.
16	"(2) AUDIT VERIFICATION SYSTEM.—
17	"(A) IN GENERAL.—The Secretary, in con-
18	sultation with the Secretary of Health and
19	Human Services, shall require that any person
20	that manufactures, produces, distributes, stores,
21	or handles a meat food product maintain a
22	verifiable recordkeeping audit trail that will per-
23	mit the Secretary to verify compliance with the
24	labeling requirements described in paragraph
25	(1).

"(B) PUBLICATION.—The Secretary, in
 consultation with the Secretary of Health and
 Human Services, shall publish in the Federal
 Register the procedures established by the Sec retaries to verify compliance with the record keeping audit trail system required under sub paragraph (A).

8 "(C) REPORT.—The Secretary, in con-9 sultation with the Secretary of Health and 10 Human Services, shall, on an annual basis, sub-11 mit to Congress a report that describes the 12 progress and activities of the recordkeeping 13 audit trail system and compliance verification 14 procedures required under this paragraph.

15 "(c) Specifics of Label Notice.—

16 "(1) REQUIRED NOTICE.—The notice referred
17 to in subsection (b)(1)(A)(ii) is the following: 'THIS
18 PRODUCT IS FROM A CLONED ANIMAL OR
19 ITS PROGENY'.

"(2) SIZE.—The notice required in paragraph
(1) shall be of the same size as if the notice provided
nutrition information that is required under section
403(q)(1) of the Federal Food, Drug, and Cosmetic
Act (21 U.S.C. 343(q)(1)).

25 "(d) GUARANTY.—

1 ((1))In GENERAL.—Subject to subsection 2 (b)(2) and paragraph (2), a person engaged in the 3 business of manufacturing or processing meat food 4 products, or selling or serving meat food products at 5 retail or through a food service establishment (referred to in this subsection as the 'recipient') shall 6 7 not be considered to have violated this section with 8 respect to the labeling of a meat food product if the 9 recipient establishes a guaranty or undertaking 10 signed by, and containing the name and address of, 11 the person residing in the United States from whom 12 the recipient received in good faith the meat food 13 product or the animal from which the meat food 14 product was derived, or received in good faith food 15 intended to be fed to the animal, to the effect that 16 the meat food product, or the animal, or the meat 17 food product, respectively, does not contain a cloned 18 product or was not produced with a cloned product. 19 "(2) AUDIT VERIFICATION SYSTEM.—In the 20 case of recipients who establish guaranties or under-21 takings in accordance with paragraph (1), the Sec-

retary may exempt the recipients from the requirement under subsection (b)(2) regarding maintaining
a verifiable recordkeeping audit trail.

1	"(3) False guaranty.—It is a violation of
2	this Act for a person to give a guaranty or under-
3	taking in accordance with paragraph (1) that the
4	person knows or has reason to know is false.
5	"(e) Civil Penalties.—
6	"(1) IN GENERAL.—The Secretary may assess
7	a civil penalty against a person that violates sub-
8	section (b) or (c) in an amount not to exceed
9	\$100,000 for each violation.
10	"(2) NOTICE AND OPPORTUNITY FOR HEAR-
11	ING.—
12	"(A) IN GENERAL.—A civil penalty under
13	paragraph (1) shall be assessed by the Sec-
14	retary by an order made on the record after op-
15	portunity for a hearing provided in accordance
16	with this paragraph and section 554 of title 5,
17	United States Code.
18	"(B) WRITTEN NOTICE.—Before issuing
19	an order under subparagraph (A), the Secretary
20	shall—
21	"(i) give written notice to the person
22	to be assessed a civil penalty under the
23	order of the proposal of the Secretary to
24	issue the order; and

1	"(ii) provide the person an oppor-
2	tunity for a hearing on the order.
3	"(C) AUTHORIZATIONS.—In the course of
4	any investigation, the Secretary may issue sub-
5	poenas requiring the attendance and testimony
6	of witnesses and the production of evidence that
7	relates to the matter under investigation.
8	"(3) Considerations regarding amount of
9	PENALTY.—In determining the amount of a civil
10	penalty under paragraph (1), the Secretary shall
11	consider—
12	"(A) the nature, circumstances, extent,
13	and gravity of the 1 or more violations; and
14	"(B) with respect to the violator—
15	"(i) ability to pay;
16	"(ii) effect on ability to continue to do
17	business;
18	"(iii) any history of prior violations;
19	"(iv) the degree of culpability; and
20	"(v) such other matters as justice
21	may require.
22	"(4) CERTAIN AUTHORITIES.—
23	"(A) IN GENERAL.—The Secretary may
24	compromise, modify, or remit, with or without

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conditions, any civil penalty under paragraph (1).

3 "(B) DEDUCTION FROM SUMS OWED.—
4 The amount of a civil penalty under this sub5 section, when finally determined, or the amount
6 agreed upon in compromise, may be deducted
7 from any sums owing by the United States to
8 the person charged.

9 "(5) JUDICIAL REVIEW.—

10 "(A) IN GENERAL.—Any person who re-11 quested, in accordance with paragraph (2), a 12 hearing respecting the assessment of a civil 13 penalty under paragraph (1) and who is ag-14 grieved by an order assessing a civil penalty 15 may file a petition for judicial review of the 16 order with—

17 "(i) the United States Court of Ap18 peals for the District of Columbia Circuit;
19 or

20 "(ii) any other circuit in which the21 person resides or transacts business.

"(B) FILING DEADLINE.—A petition described in subparagraph (A) may only be filed
within the 60-day period beginning on the date
the order making the assessment was issued.

1	"(6) Failure to pay.—
2	"(A) IN GENERAL.—The Attorney General
3	shall recover the amount assessed under a civil
4	penalty (plus interest at prevailing rates from
5	the date of the expiration of the 60-day period
6	referred to in paragraph $(5)(B)$ or the date of
7	the final judgment, as appropriate) in an action
8	brought in any appropriate district court of the
9	United States if a person fails to pay the as-
10	sessment—
11	"(i) after the order making the assess-
12	ment becomes final, if the person does not
13	file a petition for judicial review of the
14	order in accordance with paragraph $(5)(A)$;
15	Or
16	"(ii) after a court in an action
17	brought under paragraph (5) has entered a
18	final judgment in favor of the Secretary;
19	"(B) EXEMPTIONS FROM REVIEW.—In an
20	action described in subparagraph (A), the valid-
21	ity, amount, and appropriateness of the civil
22	penalty shall not be subject to review.
23	"(f) CITIZEN SUITS.—
24	"(1) IN GENERAL.—Except as provided in para-
25	graph (3), any person may on his or her behalf com-

1	mence a civil action in an appropriate district court
2	of the United States against—
3	"(A) a person who is alleged to have en-
4	gaged in a violation of subsection (b) or (c); or
5	"(B) the Secretary in a case in which there
6	is alleged a failure of the Secretary to perform
7	any act or duty under subsection (b) or (c) that
8	is not discretionary.
9	"(2) Relief.—In a civil action under para-
10	graph (1), the district court involved may, as appro-
11	priate—
12	"(A) enforce the compliance of a person
13	with the applicable provisions referred to para-
14	graph $(1)(A)$; or
15	"(B) order the Secretary to perform an act
16	or duty referred to in paragraph (1)(B).
17	"(3) Limitations.—
18	"(A) NOTICE TO SECRETARY.—A civil ac-
19	tion may not be commenced under paragraph
20	(1)(A) prior to 60 days after the date on which
21	the plaintiff provided to the Secretary notice of
22	the violation involved.
23	"(B) RELATION TO ACTIONS OF SEC-
24	RETARY.—A civil action may not be commenced
25	under paragraph (1)(B) if the Secretary has

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1	commenced and is diligently prosecuting a civil
2	or criminal action in a district court of the
3	United States to enforce compliance with the
4	applicable provisions referred to in paragraph
5	(1)(A).
6	"(4) Right of secretary to intervene
7	In any civil action under paragraph (1), the Sec-
8	retary, if not a party, may intervene as a matter of
9	right.
10	"(5) Award of costs; filing of bond.—
11	"(A) AWARD OF COSTS.—In a civil action
12	under paragraph (1), the district court involved
13	may award costs of litigation (including reason-
14	able attorney and expert witness fees) to any
15	party in any case in which the court determines
16	such an award is appropriate.
17	"(B) FILING OF BOND.—The court may, if
18	a temporary restraining order or preliminary in-
19	junction is sought, require the filing of a bond
20	or equivalent security in accordance with the
21	Federal Rules of Civil Procedure.
22	"(6) SAVINGS PROVISION.—This subsection
23	does not restrict any right that a person (or class of
24	persons) may have under any statute or common
25	law—

1	"(A) to seek enforcement of the provisions
2	referred to in paragraph $(1)(A)$; or
3	"(B) to seek any other relief (including re-
4	lief against the Secretary).".
5	(b) Inclusion of Labeling Requirements in
6	Definition of Misbranded.—Section 1(n) of the Fed-
7	eral Meat Inspection Act (21 U.S.C. 601(n)) is amend-
8	ed—
9	(1) by striking "or" at the end of paragraph
10	(11);
11	(2) by striking the period at the end of para-
12	graph (12) and inserting "; or"; and
13	(3) by adding at the end the following:
14	"(13) if it fails to bear a label or labeling as re-
15	quired by section 7A.".
16	TITLE III—AMENDMENTS TO
17	THE FEDERAL FOOD, DRUG,
18	AND COSMETIC ACT REGARD-
19	ING GENETICALLY-ENGI-
20	NEERED SALMON
21	SEC. 301. LABELING OF FOOD PRODUCTS THAT CONTAIN
22	GENETICALLY-ENGINEERED SALMON.
23	Section 403 of the Federal Food, Drug, and Cosmetic
24	Act (21 U.S.C. 343), as amended by section 3, is further
25	amended by adding at the end the following:

- 1 "(bb) If it contains genetically-engineered salmon un-
- 2 $\,$ less the food bears a label stating that fact.".